

# Board of Supervisors' response to 2021-2022 Grand Jury Report "How a Community Center Became a Library..."

Caitlin Smith < Caitlin. Smith@santacruzcounty.us>

Fri, Aug 12, 2022 at 5:14 PM

Good Afternoon,

Please see attached for the Board of Supervisors' response to the 2021-2022 Grand Jury report "How a Community Center Became a 'Library' – The Transformational Power of Measure S Funds."

Best,

Caitlin C. Smith

County Supervisors' Analyst

Santa Cruz County Board of Supervisors

701 Ocean Street, Room 500

Santa Cruz, CA 95060

831-454-3516

caitlin.smith@santacruzcounty.us

To email all five members of the Board of Supervisors at once,

please use: BoardOfSupervisors@santacruzcounty.us





## **County of Santa Cruz**

#### **BOARD OF SUPERVISORS**

701 OCEAN STREET, SUITE 500, SANTA CRUZ, CA 95060-4069 (831) 454-2200 • FAX: (831) 454-3262 TDD/TTY - Call 711

MANU KOENIG FIRST DISTRICT ZACH FRIEND SECOND DISTRICT RYAN COONERTY
THIRD DISTRICT

GREG CAPUT
FOURTH DISTRICT

BRUCE MCPHERSON FIFTH DISTRICT

August 11, 2022

The Honorable Syda Cogliati Santa Cruz Courthouse 701 Ocean Street Santa Cruz, CA 95060

RE:

Response to the 2021-2022 Grand Jury Report "How a Community Center Became a 'Library' – The Transformational Power of Measure

S Funds"

Dear Judge Cogliati:

The purpose of this letter is to formally transmit the response of the Santa Cruz County Board of Supervisors to the 2021-2022 Grand Jury Report titled "How a Community Center Became a 'Library' – The Transformational Power of Measure S Funds."

Sincerely

MANU KOENIG, Chair

**Board of Supervisors** 

MK: cs Attachment

CC: Clerk of the Board

Santa Cruz County Grand Jury



## The 2021–2022 Santa Cruz County Civil Grand Jury Requires the

## Santa Cruz County Board of Supervisors

to Respond by September 20, 2022

to the Findings and Recommendations listed below which were assigned to them in the report titled

## How a Community Center Became a "Library"

The Transformational Power of Measure S Funds

Responses are required from elected officials, elected agency or department heads, and governing boards, councils, and committees which are investigated by the Grand Jury. You are required to respond by the California Penal Code (PC) §933(c).

Your response will be considered **compliant** under PC §933.05 if it contains an appropriate comment on **all** findings and recommendations which were assigned to you in this report.

Please follow the instructions below when preparing your response.

### **Instructions for Respondents**

Your assigned <u>Findings</u> and <u>Recommendations</u> are listed on the following pages with check boxes and an expandable space for summaries, timeframes, and explanations. Please follow these instructions, which paraphrase <u>PC §933.05</u>:

- 1. For the Findings, mark one of the following responses with an "X" and provide the required additional information:
  - a. AGREE with the Finding, or
  - b. **PARTIALLY DISAGREE with the Finding** specify the portion of the Finding that is disputed and include an explanation of the reasons why, or
  - c. **DISAGREE with the Finding** provide an explanation of the reasons why.
- 2. For the Recommendations, mark one of the following actions with an "X" and provide the required additional information:
  - a. HAS BEEN IMPLEMENTED provide a summary of the action taken, or
  - b. **HAS NOT YET BEEN IMPLEMENTED BUT WILL BE IN THE FUTURE** provide a timeframe or expected date for completion, or
  - c. **REQUIRES FURTHER ANALYSIS** provide an explanation, scope, and parameters of an analysis to be completed within six months, or
  - d. **WILL NOT BE IMPLEMENTED** provide an explanation of why it is not warranted or not reasonable.
- 3. Please confirm the date on which you approved the assigned responses:

We approved these re	esponses in a regular publ	lic meeting as shown
in our minutes dated	August 9, 2022	

4. When your responses are complete, please email your completed Response Packet as a PDF file attachment to both

The Honorable Judge Syda Cogliati <u>Syda.Cogliati@santacruzcourt.org</u> **and** The Santa Cruz County Grand Jury <u>grandjury@scgrandjury.org</u>.

If you have questions about this response form, please contact the Grand Jury by calling 831-454-2099 or by sending an email to <a href="mailto:grandjury@scgrandjury.org">grandjury@scgrandjury.org</a>.

## **Findings**

- **F1.** The plain language of Measure S required use of Measure S funds for the modernization, upgrade, and repair of the existing local library branches—not community centers.
- \_\_ AGREE
  \_\_ PARTIALLY DISAGREE
  X DISAGREE

**Response explanation** (required for a response other than **Agree**):

As described in Exhibit A of Resolution No. 2016-001 for the Santa Cruz Libraries Facilities Financing Authority (LFFA) Community Facilities District (CFD) No. 2016-1, the types of public facilities to be financed included but weren't limited to library facilities in Aptos, Boulder Creek, Branciforte, Capitola, Downtown Santa Cruz, Felton, Garfield Park, La Selva Beach, Live Oak and Scotts Valley, but excluded library facilities in the City of Watsonville. Pursuant to Exhibit A, Measure S allowed for existing or new library facilities in these locations and supported various improvements and needs. This included any of the following: new construction, building renovations and service model upgrades needed to provide service desks, an area for displaying materials, separate areas for teens and children, flexible spaces and/or meeting rooms and study rooms, places to display art, new flooring, paint, shelving, furniture and technology, power/data to support library technology, and other upgrades. This is consistent with Measure S, which explicitly stated that the funds are to be used, among other things, to "construct/expand facilities where necessary."

- **F4.** Following the dissolution of redevelopment agencies in California, County Parks was left without a ready source of capital funds needed to fulfill the vision of the Live Oak Community Center as the heart of Live Oak, and Measure S filled the void.
- \_\_ AGREE
  \_\_ PARTIALLY DISAGREE
- X DISAGREE

**Response explanation** (required for a response other than **Agree**):

The Facilities Master Plan (FMP) conducted by Santa Cruz Public Libraries identified the need to create program space for the Live Oak Branch Library. Since program space could not be accommodated at the Live Oak Branch Library, it was done at the Live Oak Library Annex. This expanded facility is explicitly authorized under the plain language of Measure S.

F5.	The Annex is an expansion of the Live Oak Community Center and not an expansion of the Live Oak Branch Library.
	AGREE
_	PARTIALLY DISAGREE
_X_	DISAGREE

**Response explanation** (required for a response other than **Agree**):

As identified in the FMP and stated previously, there wasn't adequate program space at the Live Oak Branch Library, and the Live Oak Library Annex (Annex) provides that space. The Annex is an expansion of library facilities in the Live Oak community. It establishes a learning center with meeting/study room space that complements the existing Live Oak Branch Library and provides additional opportunities for libraryrelated activities and services that the existing Live Oak Branch Library could not accommodate. SCPL can provide digital literacy classes, job training, coding, and other programs for youth and adults that are not possible in the existing Live Oak Branch Library due to size and noise constraints.

F6.	The County's decision to use Measure S funds for the Live Oak Library Annex in the Live Oak Community Center will impact the Santa Cruz Public Libraries operating budget.
	AGREE
	PARTIALLY DISAGREE
_X_	DISAGREE

Response explanation (required for a response other than Agree):

Establishing the Annex with Measure S funds will not adversely impact SCPL's operating budget. As part of future budgets, the Library Joint Powers Authority Board will consider offering programs and services at the Annex that would have been provided at the Live Oak Branch Library if there were space to accommodate them. SCPL is also exploring establishing a small free library of materials and resources at the Annex that will also not have an adverse impact on the operating budget. Library patrons will be able to use the Annex for program and meeting or study space.

#### Recommendations

- R1. By December 31, 2022, the Santa Cruz County Board of Supervisors should reassess its decision to use Measure S funds to improve the Live Oak Community Center and either reimburse the Library Facilities Financing Authority or commit additional funds to establish the Annex as a library resource consistent with other SCPL branches. (F1, F4, F5, F6)
- **HAS BEEN IMPLEMENTED –** summarize what has been done
- HAS NOT YET BEEN IMPLEMENTED BUT WILL BE IN THE FUTURE summarize what will be done and the timeframe
- REQUIRES FURTHER ANALYSIS explain the scope and timeframe (not to exceed six months)
- \_X\_ WILL NOT BE IMPLEMENTED explain why

#### Required response explanation, summary, and timeframe:

The use of Measure S funds on the Annex is appropriate. It is not necessary to reimburse the LFFA or commit additional funds to establish the Annex. In addition, as previously stated, no adverse impact on SCPL's operating budget is anticipated. The Measure S ballot language as well as Exhibit A of the ballot measure specifically allow for the expansion and construction of library facilities, including Live Oak, in order to provide flexible spaces, such as meeting and study rooms, and expand access to library technology.